

Name of meeting: Health and Social Care Scrutiny Panel
Date: 10th January 2017
Title of report: Update on Early Intervention and Prevention (EIP)

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	n/a
Key Decision - Is it in the Council's Forward Plan (key decisions and private reports?)	n/a
The Decision - Is it eligible for call in by Scrutiny?	n/a
Date signed off by <u>Director</u> & name	Richard Parry, Director for Commissioning, Public Health & Adult Social Care 20 December 2016
Is it also signed off by the Director of Resources?	n/a
Is it also signed off by the Assistant Director (Legal Governance and Monitoring)?	n/a
Cabinet member portfolio	Cllr Viv Kendrick, Portfolio Holder for Adults, Health and Activity to Improve Health

Electoral wards affected: all
Ward councillors consulted: n/a
Public or private: public

1. Purpose of report

1.1 To provide Scrutiny members with an overview of the complex work of the Early Intervention and Prevent (EIP) programme and to provide a current position statement.

2. Summary

2.1 Early Intervention and Prevention continues to be arranged/ further developed around the 3 tiers of intervention;

- Communities 'plus' –provision of information, advice and access to community-led activities that support people to remain independent and do more for themselves and each other.
- Targeted - supporting children, young people, adults and families with multiple needs. Delivered through a single keyworker to help positive outcomes to be achieved.
- Complex - focuses on those children, young people, adults and families, who by virtue of their health, disability, behaviour or family environment, need specialist or statutory assessment and/or intervention.

DRAFT 2017-20 EIP BUDGET					
	2016-17** Net Controllable Budget/ £k	Savings*** £k	Existing 2017-18 Budget £k	EIP Add Back £k	Revised 2017-18 Budget £k
All Age Disabilities*					
EPS 1 Early Years Special Educational Needs	592	-579	13	0	13
EPS 6 Young People's Activity Team	581	-584	-3	0	-3
EPS7 Adults Assessment and Care Management	930	-76	854	0	854
All other All age Disability Activity*	12,649	-163	12,486	0	12,486
	14,752	-1,402	13,350	0	13,350
Central Hub					
Creation of Management Infrastructure	501	0	501	700	1,201
<i>(budget pages - show add back in childrens)</i>	501	0	501	700	1,201
Community Plus				2,500	2,500
EPS 10 Community Partnerships)	1,575	-1,567	8	0	8
EPS 12 Engaging Communities/Capacity Building)	881	-582	299	0	299
<i>(budget pages - show add back in adults)</i>	2,456	-2,149	307	2,500	2,807
Targetted Support)				5,200	5,200
EPS 3 Young People's Service)	4,410	-4,297	113	0	113
EPS 4 Early Intervention * Targetted supp)	8,727	-8,510	217	0	217
<i>(budget pages - show add back in childrens)</i>					
EPS 9 Supporting People <i>(in adults)</i>	4,005	-1,000	3,005	1,625	4,630
Now called supporting vulnerable people					
EPS5/8 Gateway to Care <i>(in adults)</i>	1,402	-196	1,206	0	1,206
Other Adults	2,682	-317	2,365	0	2,365
Other Childrens	834	0	834	0	834
<i>(budget pages - show add back in adults)</i>	22,060	-14,320	7,740	6,825	14,565
Total EIP Activity	39,769	-17,871	21,898	10,025	31,923
Theme Add-back	3,025	7,000	10,025	-10,025	0
Total EIP Budget	42,794	-10,871	31,923	0	31,923
* Includes Children's Direct Payments budget but excludes all volume related Adults budgets					
** Is 2016-17 original budget plus virements, inflation etc					
***Now includes new savings for 2017-18 onwards as per AD proposals					

2.2 Theme updates

All Age Disability Service

- A high level review of the Council's short breaks and respite offer has been undertaken. An engagement exercise has concluded. Proposals are being developed for the Young People's Activity Team (YPAT), as whole service savings expected as part of the Medium Term Financial plan. Report expected at Cabinet, 17th January 2017.
- Co-location of teams- a number of teams have been co-located (children's and adults), in order to improve communications and provide an improved, joined up offer for service users. Further work will be undertaken on reviewing pathways, processes, policies and procedures, organisational development and culture change
- Learning Disability Day Opportunities Services - a high level review of the Council's in house day opportunity services has been undertaken. This work aims to address current and future challenges the Council and Kirklees Clinical Commissioning Groups face in meeting the day time support needs of adults with a learning disability and complex needs. This will enable the Council to work towards the development of the future service model.
- Information and advice- a working group has commenced on reviewing the current offer. This review will enable the Council to work towards improving the quality and ease of accessibility of information and advice
- Children's Resource Allocation System (RAS) – work has commenced on implementing a Children's RAS. This will enable a personal budget to be calculated to meet identified needs in the disabled child/young person's integrated support plan
- Accommodation strategy- a refresh of the existing strategy is being undertaken, to look at the specific challenges the Council faces regarding its portfolio of buildings. A full review of the accommodation strategy is to take place in 2018.

- Community Enablement- work continues on improving how we support people with disabilities to live and continue to live as independently as possible in their own homes.
- Transport- work to review the current transport offer is being undertaken
- Policy Framework- work to develop an AAD policy framework has commenced. A review of the Council's policies within the scope of AAD is planned.

Adults Targeted

- Re-ablement- we are reviewing the service criteria and professionals guide; to reduce the flow into re-ablement and ensure that only appropriate referrals are progressed
- Single Point of Access- currently piloting a different way of working (culture change); scrutinising referrals at the front door, analysing demand, triaging cases, monitoring 'hand off's' and outcomes, collecting data and feedback and adopting a key worker approach.
- Designing a digital front door- we are developing a series of adults' online self assessment forms. This will enable the customer to 'self serve' at the front door. Individuals can then easily see what support they may be entitled to, what there is locally/in their community that could also meet their needs without the need for formal assessments and care, and importantly whether they are likely to be able to get help towards costs of care.
- Pathways, processes and policies –we are reviewing the adult social work pathway; using a systems thinking approach.
- Supporting Carers- we will be looking at how we can improve information, advice and partnership approaches to carers to enable them to carry on caring.
- Supporting Vulnerable People; Preventing homelessness- we are engaging and working with providers and the VCSE to develop a new model to support people who are vulnerable for a number of reasons but aren't entitled to formal social care and support or those who we don't have a duty to house but who otherwise are likely to become homeless and have chaotic lifestyles likely to result in hospitalisation or in the judicial system.

Children's Targeted

Early Help offer and Children's Centres:

- engagement and consultation exercises have been undertaken, in line with our statutory responsibilities. Proposals are being developed. A report is expected at Cabinet on 17th January 2017.
- accommodation and assets- plans for buildings to be retained in the new model after Cabinet decisions have been drafted. We are developing plans for the potential future use of the service's portfolio of buildings.
- transition and implementation- proposals have been developed about how we implement the new model and workforce. We will ensure that we meet our statutory duties around children's centres and youth provision. We are reviewing the implications of ceasing existing contracts and overseeing the procurement process for future commissions.
- Children's centre offer- This area of work will plan and agree the Children's Centre offer across the early help areas ensuring the council meets its statutory duties and takes into account Ofsted inspection and Department of Education requirements
- Operational delivery- we need to ensure that in the new model some aspects of the old continue for example 1:1 casework, how we target vulnerable groups more effectively and achieve better sustainable outcomes. There will be some things that the Council will no longer deliver. Appropriate approvals will be sought and plans agreed to implement the new model including enabling partners/communities to deliver where needed.

- Third Sector Commissioning- we are planning to review our current contracts and future commissioning requirements and agreeing the scope of any external commissions with the Third Sector
- Self funding services- we are reviewing how some services could continue by becoming self funding through income generation – chargeable services
- Partnership Working and co production – we will ensure that we align the work with other key internal programmes of work, key partners and the Third Sector to deliver an integrated EIP offer.

Community Plus

- The detailed design of the programme and how it will enable us to assist people to appropriately step away from targeted support and actively prevent people from needing more intensive support has been underway.
- We have put some initial plans in place for how the commissioning approach will work for the overall programme design as well as what needs to take place in the local hubs in terms of delivery
- Researched which approaches have been successful elsewhere and embedded these into the overall programme design
- We now have an overall theory of change or how communities plus will drive an EIP model
- As Community Partnerships grant funding is coming to a planned end, work has been carried to mitigate the impact on small and more local charities and groups
- We have assessed the resource requirements in terms of jobs, grants, 'inkind', volunteer capacity and partners potential contributions
- We have outlined where new Corporate policy is required to facilitate this model e.g. a single corporate grant making strategy
- Significant work is required early in the new year on how to prioritise the cash and job resources
- Work is underway to ensure that the communities plus/EIP agenda is aligned to the economics resilience offer – particularly in relation to Community Learning and a vibrant third sector

EIP and ER continuum

There is a clear join up between the Early Intervention and Prevention and Economic Resilience programmes of work. There is work ongoing to maximise opportunities and reduce duplication. (See EIP and ER continuum diagram- appendix A)

3. Implications for the Council

- 3.1 The programme is designed to deliver the councils vision, significant savings and is the vehicle for reshaping the approach to early intervention and prevention across the council.

4. Consultees and their opinions

- 4.1 A full engagement and consultation exercise has been undertaken on the future Early Help Offer. An engagement exercise has been undertaken on the Council's short breaks and respite offer. Findings and proposals will be included in the report's that are due to be presented at Cabinet in January 2017

5. Next steps

- 5.1 Proposals for the Council's future Early Help Offer and short breaks offer (in particular, YPAT) will go to Cabinet on 17th January 2017.

6. Officer recommendations and reasons

That the contents of this report are noted.

7. Cabinet portfolio holder's recommendations

n/a

8. Contact officer

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9. Background Papers and History of Decisions

Cabinet Report – YPAT Consultation, 23 August 2016 – Agenda Item 14
<http://democracy.kirklees.gov.uk/ieListDocuments.aspx?CId=139&MId=4977&Ver=4>

Cabinet Report – Early Help Consultation, 20 September 2016 – Agenda Item 7
<http://democracy.kirklees.gov.uk/ieListDocuments.aspx?CId=139&MId=4978&Ver=4>

Scrutiny Report – Health & Social Care Scrutiny Panel, 6 September 2016 – Agenda Item 5
<https://democracy.kirklees.gov.uk/ieListDocuments.aspx?CId=517&MId=5129&Ver=4>

10. Assistant Director responsible

Sue Richards, Assistant Director for Early Intervention & Prevention.